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September 18, 1997

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Regulatory Branch

Mr. Don Klima Director, Office of Planning and Review Advisory Council on Historic Preservation 1100 Pennsylvania Avenue, N.W., No. 809 Washington, D.C. 20004

Subject: Initiation of Consultation, Daniel Island Terminal, City of Charleston, South Carolina

Dear Mr. Klima:

The U.S. Army Corps of Engineers (USACE), Charleston District, is currently preparing an Environmental Impact Statement to document impacts of the proposed Daniel Island Terminal in Charleston, South Carolina. The proposed marine cargo terminal complex will include intermodal rail and roadway facilities, construction of terminal facilities, dredging of berthing areas, associated improvements to the Wando River and Hog Island Channels, and other actions that may have an effect on historic properties. A more complete description of the proposed complex is enclosed with this letter. The enclosure, which includes a map of the proposed complex, was distributed to federal, state, and local agencies at an initial project scoping meeting held in Charleston on June 24, 1997.

The development of the proposed complex will require issuance of a number of licences, permits, and approvals by Federal agencies. These include a Department of the Army permit (issued by the USACE), and a U.S. Coast Guard permit for the construction of two bridges (rail and vehicular). The U.S. Forest Service will be authorizing the construction of a rail line over Forest Service property; the Surface Transportation Board will be approving, or issuing an exemption for, the construction of this rail line; and the U.S. Environmental Protection Agency will need to approve deep water dredge disposal. The USACE will serve as the federal lead agency for this project. In addition, the South Carolina Department of Health and Environmental Control and the Office of Ocean and Coastal Zone Management must issues various permits and certificates on this project.

We have begun preliminary Section 106 consultation with the South Carolina State Historic Preservation Office (SCSHPO) on this undertaking. Through this consultation, it is clear that the undertaking has the potential for adversely effecting historic properties, particularly archaeological resources. We agree with the SCSHPO that a Programmatic Agreement (PA) is the appropriate tool to insure compliance with Section 106, given the magnitude and complexity of the project.

It is proposed that the PA be developed establishing a process of identification, evaluation, and treatment of historic properties within the undertaking's Area of Potential Effect. This process will be used by all of the Federal agencies involved in this undertaking as the means to meet their responsibilities under Section 106. Specifically, a PA is considered appropriate due to 1) the magnitude and complexity of this project, 2) the involvement of five Federal agencies, each with Section 106 responsibilities for different aspects of the undertaking, 3) the number of alternatives under consideration, 4) the large number of recorded archaeological resources within the undertaking's Area of Potential Effect, and 5) the existence of a previously executed Memorandum of Agreement between the USACE and the South Carolina State Historic Preservation Officer, with the Harry Frank Guggenheim Foundation as a concurring party, that encompasses portions of the current undertaking's APE.

Pursuant to 36 CFR 800.5(e), this letter serves to initiate consultation and provide the Advisory Council on Historic Preservation an opportunity to comment on the undertaking and participate in the development of the Programmatic Agreement.

We look forward to working with you on this challenging project.

Sincerely,

Robert H. Riggs Chief, Regulatory Branch



South Carolina Department of Archives and History

1430 Senate Street, P.O. Box 11,669, Columbia, South Carolina 29211 (803) 734-8577 State Records (803) 734-7914; Local Records (803) 734-7917.

December 4, 1997

Mr. Robert H. Riggs Chief, Regulatory Branch Charleston District, Corps of Engineers P.O. Box 919 Charleston, SC 29402

Re: Formal Initiation of Consultation, Daniel Island Terminal, City of Charleston, South Carolina

Dear Mr. Riggs:

By notice of this letter we acknowledge that formal consultation for the purposes of Section 106 and the other pertinent rules and regulations has commenced. We look forward to working on the Programmatic Agreement with the U.S. Army Corps of Engineers, the other Federal agencies, and interested parties.

These comments have been provided to assist you with your responsibilities under Section 106 of the National Historic Preservation Act as amended. If you or the permit applicant have any questions or comments regarding this matter, please contact me at 803\734-8478.

Sincerely,

Lee Tippett Staff Archaeologist, S.C. SHPO

cc: Mr. Don Klima, Advisory Council

Mr. Robert Mikell, OCRM

Council On Historic Preservation

The Old Post Office Building 1100 Pennsylvania Avenue, NW, \$809 Washington, DC 20004

JAN - 8 1998

Mr. Robert H. Riggs Chief, Regulatory Branch Charleston District Corps of Engineers P.O. Box 919 Charleston, SC 29402-0919

REF: Daniel Island Terminal, City of Charleston, South Carolina

Dear Mr. Riggs:

On September 24, 1997, we received your letter requesting that we consider being a consulting party to the referenced project. Since that time we have discussed this project with other parties involved in the project, and believe that we can contribute positively to the Section 106 process. Accordingly, we will plan to be a consulting party in the undertaking.

We also agree that a Programmatic Agreement is the most appropriate vehicle to address, in a timely and efficient manner, the historic preservation concerns that will be raised in a large project audi as this, with its multiple Federal agencies involved and numerous historic resources present in the area.

To speed the process along we would appreciate receiving as much information on the proposed project as the Corps has available to it. Please send this information to Tom McCulloch of my staff, who will be handling the project for the Council.

We look forward to working with your office and the other Federal, State, and local parties on the proposed Daniel Island Terminal project. Tom McCulloch can be reached on the telephone at 202-606-8554 and by email at tmcculloch@achp.gov.

Day Klima

Office of Planning and Review

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JOSEPH P. RILEY, JR.

City of Charleston

YVONNE FORTENBERRY

Department of Planning and Urban Development

July 13, 1998

Tina Hadden, Project Manager Department of the Army Charleston District, Corps of Engineers PO Box 919 Charleston, SC 29402-0919

Re: Daniel Island Marine Cargo Terminal Environmental Impact Statement

Dear Ms Hadden:

The City of Charleston is interested in the Section 106 process for the above mentioned project. We understand as a consulting party the City of Charleston will be a signatory to the Programmatic Agreement. Further, the City will have the opportunity to review and comment on any changes during the project's development.

While we have no substantive comments concerning the submitted draft Programmatic Agreement at this time we would request submissions to the City of Charleston be concurrent with those made to State Historic Preservation Office.

If I may be of assistance to you in please do not hesitate to contact me at (843) 724-3783.

Sincerely,

Charles Edwin Chase, Administrator Architecture & Preservation Division

CEC/s

enclosures:

none

cc:

Joseph P. Riley, Jr., Mayor Yvonne Fortenberry, Planning

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Department of Planning & Development P.O. Box 745 Mount Pleasant, S.C. 29465 884-1229

July 8, 1998

Ms. Tina Hadden
Department of the Army
Charleston District, Corps of Engineers
PO Box 919
Charleston, SC 29402-0919

RE: Request to be a consulting party, Daniel Island Terminal, Charleston, SC

Dear Ms. Hadden:

The Town of Mount Pleasant would like to be a consulting party in the Section 106 process for the proposed Daniel Island Terminal in Charleston, SC. I will be the Town's contact for the review process and all correspondence may be forwarded to me at the above listed address.

We find the procedures outlined in the Programmatic Agreement acceptable; however, we were concerned that no sites East of the Cooper were identified to be studied during the review process. We would appreciate any information you have on the decision to exclude the properties East of the Cooper from the 106 Review process.

We look forward to working with you on this project.

Sincerely,

Michael C. Robertson

Planner II



Ms. Tina Hadden, Project Manager Regulatory Branch US Army Corps of Engineers, Charleston District PO Box 919 Charleston, SC 29402-0919

Dear Ms. Hadden:

I am writing in response to your letter of June 24th in which you invite Historic Charleston Foundation to act as a consulting party to the Section 106 process which will assess environmental impacts of the proposed Daniel Island Terminal here in Charleston.

Historic Charleston Foundation has, as you may know, a long history of involvement with the study and conservation of archaeological, architectural and cultural sites in the Cooper River Basin and we are, therefore, pleased to tell you that we look forward to participating as a consulting party in this process.

In addition, we have reviewed the draft programmatic agreement and have one recommendation to pass along to you. Attachment A of the agreement (page 12) lists the Cooper River Historic District as a "Resource ... Currently Under Study for listing in the National Register of Historic Places." Historic Charleston Foundation is, under contract to the SC Department of Archives and History, preparing the National Register nomination for the Cooper River Historic District. We have heard representatives of Archives and History report that the Cooper River Historic District has already been determined eligible for listing in the National Register and would accordingly request that the District and its sites, buildings, and structures be considered accordingly. The draft of the nomination is now circulating within the staff of SC Department of Archives and History and will be considered by the state National Register Review Board at its November meeting.

Katherine Saunders, principal author of the nomination and our lead staff person on the Cooper River Historic District, will be away from the office during the month of July. I know she is eager to share the results of her research with you. If there is anything I can do between now and her return, please let me know.

Carter L. Hudgins Executive Director

CLH:bg



147 KING STREET • POST OFFICE BOX 521 • CHARLESTON SOUTH CAROLINA 29402

July 23, 1998

Ms. Tina Hadden Project Manager Department of the Army Charleston District Corps of Engineers Post Office Box 919 Charleston, South Carolina 29402-0919

Dear Ms. Hadden:

The Preservation Society of Charleston accepts your offer to serve as a consulting party to the Section 106 process on the proposed Daniel Island Terminal project. A project of this magnitude will affect the Charleston area in numerous ways for many decades in the future. I have reviewed the Programmatic Agreement and have no changes to suggest if the State Historic Preservation Office is satisfied.

Thank you for including the Society in this process. We look forward to working with you and the USACE and other agencies during this process. I will look forward to hearing from you.

Cynthia Cole Jenkins Executive Director

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